This response was submitted to the consultation held by the Nuffield Council on Bioethics on *The linking* and use of biological and health data between 17 October 2013 and 10 January 2014. The views expressed are solely those of the respondent(s) and not those of the Council.

1. Do biomedical data have special significance?

- 2 Biomedical data that reference individuals are, and have always been, a special class
- 3 of data subject, in general, to restricted access. When biomedical data consisted
- 4 primarily of patient records in GP's offices and hospitals, and were mostly paper
- 5 based, managing such data was as easy as controlling physical access to the files. With
- 6 digitisation making biomedical data accessible (in principle) to anyone with an
- 7 internet connection, and with the advent of large molecular datasets the ethical
- 8 concerns have changed in that there is now a much higher likelihood that such data
- 9 may be accessed by someone without the proper permissions. Furthermore, it is
- 10 clear that 'omics data, are more useful when aggregated so health care providers are
- 11 keen to collect large data sets for population-level analyses.
- 12 Such analyses, used for instance to identify disease-causing genetic differences,
- 13 genetic differences that affect drug metabolism, and changes in the genomes of
- cancer cells, have led to improved prevention, treatment, and diagnosis for many
- patients. Such benefits are likely to increase steadily as more data from more
- individuals is aggregated and studied, and this is a real revolution in medical
- 17 treatment.

- 18 Genomic information is often classified as being special because it is unique i.e.,
- 19 the data contain enough information to specifically identify a person. This does not
- 20 mean it is a straightforward task to take this information and then identify a specific
- 21 person in the population from it. This distinguishes it from information that is
- 22 potentially less unique but easier to use for identification (e.g. post codes). The
- 23 uniqueness of genomic data is a feature shared with other (potentially as
- 24 widespread) datasets, such as RNA or protein levels; these are often grouped
- together as 'omics data.
- 26 The real feature of genomes (as well as transcriptomes, proteomes, etc.) is that their
- 27 information content is unique to a single individual. This characteristic is shared by
- 28 traditional single dimensional biometric data types, such as fingerprints and iris
- 29 scans, but is also shared by other non-biometric multidimensional, and indeed
- 30 mundane, aspects of human behaviour such as typing and driving speed patterns.
- 31 The combination of such datasets associated with each individual is likely to increase,
- 32 and to become unique, in particular if the datasets are rich enough to be interesting
- 33 also for health care research. We believe that over time the "special position" of
- 34 genomic information will progressively merge with the more general problem of
- 35 providing access to all types of information that uniquely identify an individual. The
- 36 ethical framework is likely to require a switch from trying to guarantee that the
- 37 information does not uniquely identify a particular individual towards preventing
- inappropriate use of information by researchers, or to inadvertent use.
- 39 With respect to genomics it is clear that family members may share an interest in the
- 40 findings for a particular individual, but other less unique types of information such as

postcodes and religion, albeit with less certainty of transmission, also share this characteristic. The clinical genetics community has already had to navigate complex between-family-member scenarios for the release of information, and also the discovery and informing of unexpected findings, e.g., of misattributed parentage. It is worth using the long experience of this community to help structure how the release and use of information is propagated amongst family members.

2. What are the new privacy issues?

- 49 Biological "big data" like traditional paper-based medical records, may contain
- 50 private information that patients do not wish made public, and that medical systems
- by custom keep private. "Big data" are different in that, by definition, they are held
- 52 in a computational infrastructure and are therefore more accessible, and in the scale
- 53 of information including both constant lifestyle measurements as well as unique
- information such as the genome.

- Big biological data can be separated in two types: molecular data such as genomes,
- transcriptomes, etc. which are unique to an individual, but which are difficult to
- 57 analyse and therefore unlikely to be used for identification even if inadvertently
- released, and lifestyle and personal phenotype information that might be less
- 59 unique but carry more risks if inadvertently released. We would advocate an
- approach that balances the risks of harm on identification with the benefits to
- 61 society for the aggregated research.
- The risk of harm has three components; the first is the protections (both
- 63 technological and practice based) to prevent malicious use (eg, by signing
- agreements on research use) and minimising the likelihood of inadvertent release.
- The second is the ability to change a unique piece of information (genomic,
- 66 transcriptomic, lifestyle, or another measurement) to identify an individual. The
- 67 third is the harm which an individual would suffer if information can be assigned
- 68 back to that specific individual. The benefits are society-wide in terms of better
- 69 health care practice, better discovery for biomedicine and potentially lower costs in
- 70 the health care system. Currently most focus has been on the first of the risks, and
- 71 not the second two, and the case for benefits is often implicitly and not well argued.
- 72 We believe there should be a more systematic and broader outreach about the
- 53 benefits of more accessible data, while acknowledging and minimizing, but not
- 74 eliminating, the risks of harm.
- 75 We note that the value of aggregate data is not changed if the data (e.g. a genome)
- 76 from one or a few people are not included. Thus, provided that most individuals do
- 77 consent to release of their data, which seems likely, the reluctance of a small
- 78 percentage of the population to release their data will not affect research outcomes.
- 79 Given the often widespread uptake of cohort studies in the UK (eg, BioBank,
- 80 GoSHARE, NIHR BioResource) this means that an active consent process is likely to
- 81 accrue most of the benefits.
- 82 Since most individuals do not have backgrounds in biological science it seems likely
- that most individual's data will be used in ways that they are unaware of. This should
- 84 be noted when consenting the data. In some ways this is already true of traditional
- medical records, where reporting of (de-identified) infectious disease cases is
- 86 required by law in some jurisdictions, and where overall counts for numerous
- 87 diseases are routinely collected for large areas and even entire countries.

88	Social networking and the sharing of information have become the norm for most
89	people, and certainly for younger people. It seems likely that individuals who actively
90	participate in social networks will be accustomed to the notion sharing data and will
91	be less concerned by the aggregation of data for society-wide health care benefits
92	(as they are comfortable for aggregation of data for commercial gain by companies
93	providing "free" services to enable this aggregation, e.g., Facebook).
94	As we note above, biomedical data are functionally equivalent to the data in
95	traditional medical records, which are treated as private information but not as
96	property. It would seem sensible to continue treating newer data types the same
97	way. If these data are deemed to be "property" we suspect that distribution for
98	research and public health uses will be curtailed, or made more difficult, while
99	having little additional value for the individual.

3. What is the impact of developments in data science and information technology?

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102 103 New technologies for DNA sequencing, transcriptomics, proteomics, metabolomics, 104 and other 'omics" methods have fundamentally changed the boundaries of what is 105 possible for biomedical researchers. These technologies generate vast quantities of 106 data that have enabled large-scale big picture experiments that look at, for instance, 107 the genomic variation in whole populations, or the genetic and metabolomic 108 structure of the gut microbiome over time. These technologies also allow very fine-109 scale experiments to examine ever-finer aspects of cellular and organismal biology, for example how gene expression or metabolic processes change over time or in 110 111 response to specific environmental stimuli. 112 In response to these new technologies scientists are now designing experiments 113 with broader reaching goals aimed at understanding more complex questions and funding agencies have responded with programmes that implicitly assume the use of 114 "big data" projects. For example, the 2011-2015 BBSRC delivery plan explicitly lists 115 116 data intensive science as a priority, and the other grand challenges: food security, industrial biotechnology, and fundamental bioscience to improve wellbeing; all 117 assume the use of data intensive technologies to address these challenges. 118 119 Should "big data" be defined? This is difficult. For a single scientist the output of a 120 single run on a next generation sequencing machine is "big data" since storage and analysis of this single dataset might exceed the physical capacity of the his or her 121 lab's computational infrastructure and the lab may not have anyone with the 122 123 expertise to deal with the data. At the other end of the spectrum, for large 124 organisations such "big data" is much bigger and is measured in petabytes of disk, or in the output of thousands of next generational sequencing runs. For the single 125 researcher or a large organisation data become "big" when they approach or exceed 126 127 storage and analysis capacity. 128 The experience shared by single researchers, large organisations, and everyone in 129 between is that at every scale our ability to generate data is growing faster than our ability to manage, store, and analyse those data. This, perhaps, is how "big data" 130 131 should be defined: not as a quantity, but as a rate. Among biomedical scientists this growth problem is a well known and well discussed 132 133 problem. There are numerous large-scale initiatives to address the problem. Within

problem. There are numerous large-scale initiatives to address the problem. Within
Europe the ELIXIR research infrastructure is developing a large distributed
infrastructure to store and analyse big biomedical datasets and, importantly, also
includes numerous initiatives for training researchers (and clinicians) to understand
and analyse big data. Other European initiatives include EUDAT, specifically aimed at
dealing with the "long tail" of data that are not addressed by the larger
infrastructures, as well as the Research Data Alliance, which is a worldwide effort to
coordinate storage and analysis of large data.

4. What are the opportunities for, and the impacts of, use of linked biomedical data in research?

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144 The opportunities for linked data are enormous. From a public health and medical perspective big data presents opportunities in personalised medicine (genotype-145 based drug dosing); cancer diagnosis and treatment; and epidemiology (identifying 146 and tracing infectious disease, data mining health records). There are a number of 147 major challenges to real advances in this area. It is important to regularly restate the 148 fundamental benefits of analysing large scale cohorts in discovery in biomedicine; 149 without this analysis much of the health care that we have today would not be in 150 place, and if we do not continue to enable and grow our ability to gather data we 151 seriously jeopardise the chance of effective and efficient healthcare in the 21st 152 153 century. 154 Commercial firms have played an important role in many aspects of biomedicine 155 from the development of drugs to devices. Much of this development requires appropriate safety measures which often require large patient populations (clinical 156 157 trials). Therefore many commercial firms by definition do large scale, "big data" cohort research now as part of their operations. This is likely to increase in the future. 158 159 When use of and access to cohorts is driven by a biomedical endpoint, there is little 160 to distinguish commercial and academic research. However, there should be 161 appropriate controls that commercial companies do not reposition the data outside of the biomedical context (for example, allowing the data to be combined with other 162 information about individuals for targeted marketing). 163

5. What are the opportunities for, and the impacts of, data linking in medical practice?

Again, the fundamental benefits of cohort based research need to be regularly 167 restated. Patient cohort based research is a key part of many of the medical 168 innovations currently used (not lease the clinical trials of successful drugs) which has 169 both extended life and improved quality of life for the entire population. In the 170 coming century we will need to deepen our understanding of disease aetiology and 171 treatment, with proactive screening, better diagnosis, better treatment and better 172 on-going care. To do this effectively and efficiently we need to have large scale, 173 information rich cohorts with both lifestyle, physiological and molecular readouts. A 174 175 key concern we have is that the risk of harm to individuals is overstated whilst the 176 benefits to individuals as part of society is understated.

177 In a number of health care scenarios there is already appropriate sharing of information between the health care system and other services; for example in the 178 179 integration of health, social services and educational information for children. 180 Already a number of cohorts have the ability to link beyond just healthcare data, such as the SHIP system in Scotland. We note that this further linkage includes less 181 unique information that may nevertheless be easier to use for identification and 182 therefore there may incur a higher risk of harm. However, biomedical studies in a 183 number of areas (for example, dyslexia or extreme behavioural disorders) by 184 185 definition will cross these boundaries. With appropriate controls to minimize risk, 186 this linkage seems appropriate.

The use of this information for identifying "high risk" individuals is effectively a screening procedure. There is extensive research and experience on how to assess and model effective screening for public health, which requires a careful analysis of both the benefits and harms (for example, even a low false positive rate can mean a well meaning screening program does not have population level benefits). Any use of information as a screening mechanism should be rigorously assessed, and only put into place after such an assessment.

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6. What are the opportunities for, and the impacts of, using biomedical 195 196 data outside biomedical research and health care? 197 There are two levels of wider use of biomedical data. The first is the use of biomedical data with respect to associated components of the public services, such 198 199 as social services and education. Where it is in the public benefit there should not be a strong boundary between "biomedical data" and "other social data", though 200 201 noting again that other social data might be less unique but carry more risks on 202 inadvertent release. 203 A special case is the use in forensics. As more biomolecular (in particular genomic) 204 information is determined for health care usage it needs to be clear to all parties -205 patients, health care providers and forensic officers that there are limits to the use 206 of health care data. We are unclear on the current status of health care data with 207 respect to criminal or civil investigations; the presence of larger amounts of DNA will allow new potential forensic routes if desired. This needs to be examined and 208 209 debated. The second level is the use of this information outside of the public benefit, such as 210 211 in commercial companies to help improve the profiling of individuals. This is 212 inappropriate and not desired. 213 The question of predictive analytic tools for aspects such as recruitment is 214 presumably something which interacts with discrimination of people by other means. 215 This data should be seen in the light of discrimination policies and laws. 216 Once an individual's data has been used in aggregate in analysis, it is effectively 217 impossible to remove that information inherently from aggregate analysis. 218 As people routinely exchange personal information for access to other goods (in particular in social networking and many commercial offers) it seems impossible to 219 220 ban individuals from profiting from their own data. However, we do not think that direct monetary profit is the best motivation for individuals to provide information 221 222 for the public good, and the broad uptake of many cohorts stress this. 223